

## Resolution No. R2025-17

### Amending the 2025 Service Plan

| Meeting: | Date:     | Type of action: | Staff contact:                                                                                                    |
|----------|-----------|-----------------|-------------------------------------------------------------------------------------------------------------------|
| Board    | 7/24/2025 | Final action    | Marie Olson – Acting Service Delivery Deputy CEO<br><b>Emily Yasukochi – System and Service Planning Director</b> |

### Proposed action

Amends the 2025 Service Plan to include the major service change of extending the 1 Line to Federal Way Downtown Station and changes the order of Link light rail openings to allow the 1 Line Federal Way Link Extension to open for revenue service prior to the 2 Line Crosslake connection.

### Key features summary

- The Federal Way Link Extension (FWLE) will extend 1 Line service south from Angle Lake to Federal Way, adding three new stations at Kent Des Moines, Star Lake, and Federal Way Downtown.
- Trains will run between Federal Way Downtown Station and Lynnwood City Center Station from approximately 5 a.m. to 1 a.m., arriving approximately every 8 minutes at peak and every 10-15 minutes at off peak and on weekends.
- This action amends the 2025 Service Plan to include the opening of the 1 Line to Federal Way Downtown Station, a major service change as defined by Sound Transit-adopted policy, and changes the order of Link light rail openings to allow the FWLE to open for revenue service prior to the 2 Line Crosslake connection. If approved, the 1 Line extension to Federal Way could open as early as Fall 2025.
- Changes to ST Express service will be considered separately by the Board as part of the 2026 Service Plan.
- This action is required to provide King County Rail staff adequate time and notice to prepare for service implementation.

### Background

Sound Transit's annual Service Plan defines the following year's changes to how ST Express, Sounder, and Link will operate considering changes in ridership, operating conditions, and restructures of service in response to new high-capacity transit. The Service Plan is also the vehicle for the Board to approve any "major service changes" as defined by Sound Transit-adopted policy to meet FTA requirements and inform Sound Transit's operating budget.

The 2025 Service Plan did not include the 1 Line extension to Federal Way because this project was anticipated to open in 2026. The FWLE project is progressing ahead of the previously anticipated schedule, so this action would amend the 2025 Service Plan to include the opening of the 1 Line extension to Federal Way.

## Fiscal information

The 2025 Service Plan is funded by the transit mode budgets for each operating service – Link, Sounder, ST Express and Tacoma Line. Those budgets are included in the 2025 Budget approved in Resolution No. R2024-25. The budget for each mode is shown below (in thousands).

| Modal Budget | 2025 Approved Budget (\$000) |
|--------------|------------------------------|
| Link         | \$435,981                    |
| Sounder      | \$108,267                    |
| ST Express   | \$187,132                    |
| Tacoma Line  | \$24,932                     |
| <b>Total</b> | <b>\$756,312</b>             |

There is no impact to the 2025 Budget associated with this action. The impact of advancing the revenue service date for the 1 Line extension to Federal Way is being considered in the 2026 proposed budget process. The impact to the long-range financial plan is not material.

## Disadvantaged and small business participation

Not applicable to this action.

## Title VI compliance

| Route  | Service Change                                                                                                                            | Title VI<br>Protected Populations                                                                                                                                                                                | Analysis Results                                                                                                                                                                                                                                                                                            | Mitigations |
|--------|-------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| 1 Line | Extension of the 1 Line from Angle Lake to Federal Way, with new stations opening at Kent Des Moines, Star Lake, and Federal Way Downtown | <b>ST District Average:</b><br>Minority: 42.6%<br>Low Income: 19.5%<br><b>Existing Service Area:</b><br>Minority: 43.5%<br>Low Income: 20.1%<br><b>New Service Area:</b><br>Minority: 45.1%<br>Low Income: 20.9% | <b>No disparate impact:</b><br>The minority population of the 1 Line does not exceed the district average by at least five percentage points.<br><br><b>No disproportionate burden:</b><br>The low-income population of the 1 Line does not exceed the district average by at least five percentage points. | None.       |

## Public involvement

Public involvement on the FWLE project has spanned more than a decade, beginning with the ST2 System Plan. During the FWLE project alternatives analysis, staff facilitated four public meetings, with two each for early scoping and scoping, respectively. Throughout environmental review, the project team hosted a number of drop-ins, participated in community fairs and festivals, and provided opportunities to

brief specific community and stakeholder groups. During design, open houses and stakeholder briefings provided opportunities for input on the look and feel of future stations.

During construction, Sound Transit staff continued to engage the community in a variety of fairs and festivals, along with targeted neighborhood briefings and other engagement in advance of high impact construction activity. In addition, individualized attention was provided to residents and businesses to provide mitigation from construction impacts.

Additionally, staff planned and are planning a variety of outreach, communications, and engagement tactics to inform riders about the proposed changes in the 2026 Service Plan. Sound Transit conducted an initial round of outreach in April 2025 on priorities and received 998 comments and 2236 completed surveys.

Due to the high volume of comments focused on Sound Transit Express Service, engagement for light rail changes is occurring in July-August 2025, and engagement for ST Express changes will occur in fall 2025. No changes for ST Express related to Federal Way Link Extension will occur before Fall 2026. Engagement activities will include both in-person and virtual methods.

A public hearing for this major service change is scheduled to take place on July 24, 2025.

## **Time constraints**

Delaying approval may delay the opening of the FWLE. Service partners at King County need sufficient time to prepare for beginning revenue service.

## **Prior Board/Committee actions**

Resolution No. R2025-12: Amended the 2025 Service Plan to include the major service change of extending the 2 Line to Lynnwood City Center Station

Resolution No. R2024-21: Adopted the 2025 Service Plan, which includes the major service change of extending 2 Line service to Downtown Redmond.

Resolution No. R2024-03: Adopted the second phase of the 2024 Service Plan, which includes major service changes to ST Express routes serving Snohomish County when the 1 Line service extends to Lynnwood in Fall 2024.

Resolution No. R2023-31: Adopted the first phase of the 2024 Service Plan, which includes major service changes of opening 2 Line service between Redmond Technology and South Bellevue Stations and extending 1 Line service to Lynnwood.

Resolution No. R2023-24: Authorized the opening of the East Link Starter Line between Redmond Technology and South Bellevue Stations, using funds authorized by Resolution No. R2023-06.

Resolution No. R2023-06: Authorized the expenditure of up to \$6 million from the East Link project budget to complete the necessary work to open a portion of the East Link Extension.

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**Environmental review** – KH 7/2/25

**Legal review** – MT 7/17/25



## Resolution No. R2025-17

A RESOLUTION of the Board of the Central Puget Sound Regional Transit Authority amending the 2025 Service Plan to include the major service change of extending the 1 Line to Federal Way Downtown Station and changing the order of Link light rail openings to allow the 1 Line Federal Way Link Extension to open for revenue service prior to the 2 Line Crosslake connection.

WHEREAS, the Central Puget Sound Regional Transit Authority, commonly known as Sound Transit, was formed under chapters 81.104 and 81.112 of the Revised Code of Washington (RCW) for the Pierce, King, and Snohomish Counties region by action of their respective county councils pursuant to RCW 81.112.030; and

WHEREAS, Sound Transit is authorized to plan, construct, and permanently operate a high-capacity system of transportation infrastructure and services to meet regional public transportation needs in the Central Puget Sound region; and

WHEREAS, in general elections held within the Sound Transit district on November 5, 1996, November 4, 2008, and November 8, 2016, voters approved local funding to implement a regional high-capacity transportation system for the Central Puget Sound region; and

WHEREAS, express bus, commuter rail and light rail service will be implemented in phases, providing a program for route implementation and service increases over time which meet the commitments in Sound Move, Sound Transit 2, and Sound Transit 3; and

WHEREAS, the 2025 Service Plan was adopted by the Board via Resolution No. R2024-21, which included the major service change of extending 2 Line service from Redmond Technology Station to Downtown Redmond; and

WHEREAS, the 2025 Service Plan was amended by the Board via Resolution No. R2025-12 to include the major service change of extending the 2 Line service to Lynnwood City Center Station and connect the existing 1 Line stations north of and including International District/Chinatown Station to new stations at Judkins Park and Mercer Island, and existing 2 Line stations north of and including South Bellevue Station; and

WHEREAS, extending the 1 Line to Federal Way will connect existing 1 Line stations north of and including Angle Lake Station to new stations at Kent Des Moines, Star Lake, and Federal Way Downtown; and

WHEREAS, Sound Transit's partners at King County Rail require sufficient time to appropriately design and test pre-revenue and simulated service schedules prior to beginning revenue service; and

WHEREAS, the proposed service changes included in the 2025 Service Plan are consistent with the proposed 2025 Agency Budget and Long-Range Financial Plan.

NOW, THEREFORE, BE IT RESOLVED by the Board of the Central Puget Sound Regional Transit Authority as follows:

Section 1: The 2025 Service Plan is amended to include the major service change of extending the 1 Line to Federal Way as described below:

## Link

**1 Line (Federal Way Downtown Station – Lynnwood City Center Station):** connect existing 1 Line stations north of and including Angle Lake Station to new stations at Kent Des Moines, Star Lake, and Federal Way Downtown with trains running 5 a.m. to 1 a.m., arriving approximately every 8 minutes at peak and every 10-15 minutes at off peak and on weekends.

Section 2: The order of Link light rail openings is changed to allow the 1 Line Federal Way Link Extension to open for revenue service prior to the 2 Line Crosslake connection.

ADOPTED by the Board of the Central Puget Sound Regional Transit Authority at a regular meeting thereof held on July 24, 2025.



Dave Somers  
Board Chair

## Attest:



Kathryn Flores  
Board Administrator